

AUTHORIZING THE COMMITTEE ON LABOR AND PUBLIC
WELFARE TO EMPLOY TEMPORARY PERSONNEL AND
MAKE CERTAIN EXPENDITURES

FEBRUARY 28 (legislative day, JANUARY 29), 1951.—Ordered to be printed

Mr. HAYDEN, from the Committee on Rules and Administration,
submitted the following

REPORT

[To accompany S. Res. 71]

The Committee on Rules and Administration, to whom was referred the resolution (S. Res. 71) authorizing the Committee on Labor and Public Welfare to employ temporary personnel and make certain expenditures, having considered the same, report favorably thereon, with amendments, and recommend that it be agreed to by the Senate.

The funds authorized by this resolution (S. Res. 71) are to be expended by two separate subcommittees of the Committee on Labor and Public Welfare; namely, the Subcommittee on Labor-Management Relations and the Subcommittee on Health.

A memorandum and a proposed budget submitted by the chairman of the Subcommittee on Labor-Management Relations outlining the studies and investigations to be conducted by such subcommittee is as follows:

Proposed budget of the Senate Subcommittee on Labor and Labor-Management Relations, Senate Committee on Labor and Public Welfare

Total allocation.....		\$77, 500
Personnel (itemized below).....	\$62, 500	
Travel (Senators, staff, consultants, witnesses).....	10, 000	
Contingent expenses (transcripts, telephone, supplies, etc.).....	5, 000	
Total.....		77, 500

I. COMPLETION OF PREVIOUSLY RECOMMENDED INVESTIGATIONS

Pursuant to Senate Resolution 140, Eighty-first Congress, the Senate Committee on Labor and Public Welfare established the Subcommittee on Labor-Management Relations, and directed it to make a thorough investigation of labor-management relations in American industry. Among the investigations undertaken by the committee were those listed in exhibit 1, attached.

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To finance these investigations, the Senate allocated out of its contingent fund a total of \$133,000 to cover the period from October 1, 1949, through December 31, 1950. Of that amount, approximately \$10,000 was set aside for travel, approximately \$5,000 for contingent expenses, and the balance was used to pay the salaries of staff personnel.

As a result of the afore-mentioned investigations, the subcommittee recommended and the standing committee has approved the following supplemental investigations:

- (1) The operations of crimp shops and labor espionage in the maritime industry.
- (2) The existence of company unionism in the maritime industry. (NOTE.—The committee attaches great importance to the aforesaid investigations because they affect the maritime industry, which is of primary strategical importance, and vulnerable to attack by subversives.)
- (3) Wartime labor disputes procedures. (NOTE.—The importance of this subject to the national defense program cannot be overestimated.)
- (4) The use of injunctions in labor disputes. (NOTE.—Investigations thus far completed have dealt principally with the statistical aspects of the use of injunctions in labor disputes. The committee feels that it is of the utmost importance that a thorough investigation be made of the actual effects of injunctions on labor-management relations.)
- (5) The Labor-Management Relations Act and its administration. (NOTE.—The subcommittee has discovered that intolerably long delays between initiation and completion of Board procedures impair the effectiveness of the act.)

2. NEW INVESTIGATIONS

In addition to the foregoing, the subcommittee plans to investigate the following subjects, all of which are vitally important to the national defense program:

- (1) The impact of wage stabilization on labor-management relations.
- (2) The effect of labor-management relations on manpower and our national productive capacity.
- (3) Migratory labor.

(NOTE.—To an increasing extent, our agricultural productive capacity is becoming dependent upon migratory labor. It is therefore of the utmost importance that Congress formulate its labor-management policy with respect to migratory labor.)

3. LEGISLATIVE DUTIES

Unlike the old subcommittee, which was exclusively investigative, the new subcommittee will perform regular legislative functions, and will have jurisdiction over legislation relating to labor and labor-management relations.

4. STAFF REQUIRED

To complete the foregoing investigations (not simultaneously but in order of priority to be determined by the subcommittee and the standing committee), the subcommittee will require the following staff:

<i>Title</i>	<i>Gross salary</i>
Counsel.....	\$10, 846. 00
Minority representative.....	10, 015. 02
Technical consultant.....	10, 015. 02
Secretary-clerk.....	5, 197. 21
Stenographer.....	4, 154. 38
Legal assistant.....	5, 000. 00
3 investigators at \$6,888.83.....	20, 651. 49
Total.....	62, 500. 00

5. TRAVEL AND CONTINGENT EXPENSES

Both the items for travel and contingent expenses are approximately the same for the new subcommittee as the amounts allocated to and expended by the old subcommittee. Most of the investigations in this field require public hearings. Whether the hearings are held in Washington or elsewhere, funds for travel are required. If hearings are held in Washington, it is frequently necessary to pay the travel expenses of witnesses subpoenaed by the subcommittee. If hearings are held outside of Washington, it is necessary to pay the travel expenses of

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members of the subcommittee and staff. The subcommittee also has to pay per diem to its investigators and other personnel who make field investigations. The sum required for contingent expenses would cover the cost of stenographic transcripts, office supplies, telephone and telegraph, purchase of publications essential to the work of the subcommittee, subscriptions to important labor periodicals, etc.

EXHIBIT I

PARTIAL LIST OF INVESTIGATIONS COMPLETED BY SENATE SUBCOMMITTEE ON LABOR-MANAGEMENT RELATIONS, EIGHTY-FIRST CONGRESS

1. Labor-management relations in the Bell Telephone System.
2. Labor-management relations in the east coast oil tanker industry.
3. Labor-management relations in the southern textile industry.
4. Labor-management relations in the Bonneville Power Administration.
5. Labor-management relations in the Panama Canal Zone.
6. Havre-Shelby transmission line (Bureau of Reclamation).
7. Labor-management relations in the railroad industry.
8. Maritime hiring halls.
9. Use of injunctions in labor disputes:
 - (a) Taft-Hartley injunctions;
 - (b) Injunctions issued by State courts.
10. Conflicts of policy between National Labor Relations Board and the General Counsel, and administration of the Labor-Management Relations Act of 1947.
11. Pension and welfare systems.

A memorandum and a proposed budget submitted by the chairman of the Subcommittee on Health outlining the studies and investigations to be conducted by such subcommittee is as follows:

MEMORANDUM

To: Rules Committee.

From: Senator Herbert H. Lehman, chairman, Health Subcommittee, Labor and Public Welfare Committee.

Subject: Budget of Health Subcommittee.

The Labor and Public Welfare Committee has voted to request of the Senate an amount of \$48,370 for the operations of the standing Health Subcommittee. This amount is proposed to be disbursed as follows:

For personnel.....	\$40,370
For contingent expenses.....	8,000

This amount is to be disbursed as follows:

	Base	Gross
Staff director.....	\$8,000	\$10,846
Assistant staff director ¹ (minority, Sneed).....	8,000	10,846
Research assistant.....	5,220	8,024
3 stenographers.....	2,520 (4,154)	12,462
Fund for expert consultants.....		3,000
Travel, transcripts, miscellaneous.....		5,000
Total.....		50,178

¹ The assistant staff director has been placed on the payroll of the special study group whose budgetary existence will be terminated Mar. 31.

The work of the Health Subcommittee, in addition to considering numerous health bills which have been introduced and which are expected to be introduced, is expected to include studies and investigations of legislative means of implementing recommendations in the President's message on the State of the Union for improving and protecting the health of the Nation, especially in connection with defense work and in connection with those otherwise eligible for induction into the armed services. It is also expected to include legislative proposals for aid to the chronically ill, for improved medical facilities in rural areas, and for maximum mobilization of civilian health professionals to serve civilian needs, in

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the light of the anticipated shift of large numbers of health professionals into the armed services.

It is not now certain that these essential legislative studies and undertakings can be prosecuted within the framework of the requested budget but it is hoped that this can be done. The budget set forth is to meet minimum needs, in the light of the physical facilities available to the Health Subcommittee which are removed from those of the full Labor Committee and from those of the other subcommittees.

Your committee has amended the resolution (S. Res. 71) by inserting "(1)" after "(1)" on line 3 and by striking out, on line 7, after the word "period", the words "ending on January 1" and inserting in lieu thereof the words "from February 1, 1951, through January 31".